



## COUNCIL STUDY SESSION

City Hall Community Room, 10501 SE Main Street  
& Zoom Video Conference ([www.milwaukeeoregon.gov](http://www.milwaukeeoregon.gov))

## MINUTES

OCTOBER 8, 2024

**Council Present:** Councilors Will Anderson, Adam Khosroabadi, Rebecca Stavenjord, and Council President Robert Massey, and Mayor Lisa Batey

**Staff Present:** Nicole Madigan, Deputy City Recorder                      Michael Osborne, Finance Director  
Emma Sagor, City Manager

**Mayor Batey** called the meeting to order at 5:20 p.m.

### 1. Metro's Regional System Facilities Plan (RSFP) – Report

**Marta McGuire**, Metro Director of Water Prevention and Environmental Services, and **Luis Sandoval**, Metro Environmental Services Prevention Planner, provided an overview of Metro's Regional Waste Plan, noting facility improvements, recycling events, and the development of the RSFP that meant to expand and upgrade waste facilities. The group remarked on the community and commercial drop-off, organic programming, transfer stations, and reuse and repair facilities proposed in the RSFP. They noted placement requirements, costs, and projected benefits of each type of facility. **Sandoval** noted next steps in Metro's work to take public comment and adopt the RSFP.

**Josh Brown**, with Waste Connections, remarked on the challenges facing Metro in locating waste facilities across the region.

**Councilor Stavenjord, McGuire, Sandoval, and Sagor** discussed financial impacts of the RSFP on current and projected residential waste fees for residential customers. They also commented on where the reuse facilities would be located, how inflation had been factored into the plan costs, and how increased Metro fees would play out in different jurisdictions across the region depending on local city and waste hauler fees.

**Councilor Khosroabadi and McGuire** discussed how Metro holds its transfer stations accountable to low recycling recovery rates, noting that the Metro South Transfer Station was limited in its ability to recover recyclable materials due to a lack of space.

**Councilor Anderson, Sandoval, and McGuire** noted the role of host community advisory committees in helping Metro locate the facilities that would generate new jobs.

**McGuire** provided an overview of Metro's budget process which included a new Regional Waste Advisory Committee and the development and adoption of solid waste fees. The group remarked on why the fees had gone up so much for the current fiscal year and how Metro's solid waste handling and recycling recovery operations were held accountable.

### 2. Solid Waste Franchise Agreements – Discussion

**Osborne** acknowledged a mistake in the staff report relating to the length of the term and renewal point of solid waste franchise agreements, provided a history of the city's solid waste franchise agreements including why rolling renewals were beneficial for the haulers.

**Brown** remarked on haulers’ support for a ten-year rolling renewal franchise agreement, noting regulations and infrastructure haulers were required to maintain, and commenting on Waste Connections’ customer service and the compost service provided to customers.

**David Huber** and **Mike Jefferies** with Waste Management discussed the city’s solid waste franchise agreement terms, noting the importance of haulers having the long-term assurance to invest in their staff and infrastructure, and that Waste Management operates the annual bulky waste event. The group remarked on the bulky waste day event and **Huber** invited Council to tour Waste Management’s waste facility.

**Terrell Garrett** of Greenway Recycling remarked on how waste recovery facilities were rated and how drop boxes were handled by the current waste haulers and encouraged Council to allow more haulers to compete for solid waste franchise agreements.

**Beth Vargas** of Oregon Refuse and Recycling Association (ORRA) commented on how Waste Connections and Waste Management worked with Metro and local governments to manage solid waste, expressed support for the ten-year rolling franchise agreements, and discussed differences between wet and dry waste transfer facilities.

**Mayor Batey** reported on solid waste hauler franchise agreement terms and rate amounts in other Clackamas County cities.

**Council President Massey** remarked on the ten-year franchise agreement term, observing it seemed like a big commitment, and the group discussed how Milwaukie’s hauler fee compared to other cities in the county. **Osborne** and **Sagor** noted that a solid waste fee revision would be on Council’s October 15, 2024, regular session agenda.

**Councilor Khosroabadi**, **Mayor Batey**, and **Sagor** commented on Council’s ability to amend solid waste franchise agreements, noting that changes to existing franchises would not take effect for ten years. **Council President Massey** was concerned about a lack of flexibility in the agreements and the group noted community member issues with the current haulers’ service.

**Sagor** summarized on follow-up research and steps staff would take, including looking at other city rates and getting feedback from the city attorney on next steps in amending franchises. **Council President Massey** and **Sagor** noted that the ten-year renewing franchise agreements renewed automatically.

**Mayor Batey** and **Councilor Khosroabadi** expressed support for messaging to solid waste customers about options to downsize waste bins to pay less. **Council President Massey** suggested residents be surveyed on solid waste habits and **Councilor Stavenjord** suggested the city use the Engage Milwaukie online platform to seek public feedback. **Sagor** suggested staff could take Council’s feedback and look at ways to engage the community about solid waste and recycling services. The group remarked on how to connect the city’s climate action goals and solid waste service options.

**Sagor** summarized that staff would conduct legal and financial analysis on solid waste services and bring that information back to Council. **Mayor Batey** suggested the city needed to revise solid waste franchise agreements. There was Council consensus that Councilor Khosroabadi would be the Council point person on solid waste agreements and that Councilor Stavenjord was interested in recycling programs.

**3. Council Reports**

**Councilor Massey** reported on the North Clackamas Watershed Council’s (NCWC) recent work on its strategic plan and goals, and increasing community engagement in

watershed work. **Mayor Batey** and **Massey** remarked on the involvement of the North Clackamas Parks and Recreation District (NCPRD) and other cities in NCWC's work. The group noted that NCWC's work involved setting diversity goals.

**Councilor Anderson** reported on upcoming state transportation legislation work.

**Councilor Stavenjord** thanked Council for attending the Clackamas Service Center (CSC) grand opening event. **Sagor** and **Councilor Stavenjord** noted that it would be best to wait until the city's liaison to the Clackamas County Coordinating Committee (C4) was officially updated before notifying C4 members.

**Councilor Khosroabadi** reported on recent Clackamas County Community Action Board (CAB) work to set service delivery and engagement goals.

**Mayor Batey** and **Councilor Stavenjord** noted the location of the upcoming Hillside Park redevelopment project groundbreaking event. **Batey** reported on a recent Clackamas County Children's Commission dinner and work to open a new childcare facility in Milwaukie and remarked on recent NCPRD Board statements about the city and district efforts to fund the completion of Milwaukie Bay Park.

#### **4. Adjourn**

**Mayor Batey** announced that after the meeting Council would meet in executive session pursuant to Oregon Revised Statute (ORS) 192.660 (2)(d) to conduct deliberations with persons designated by the governing body to carry on labor negotiations.

**Mayor Batey** adjourned the meeting at 7:55 p.m.

Respectfully submitted,

  
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 Scott Stauffer, City Recorder

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